Message Text

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R 140647Z JUL 77
FM AMEMBASSY MANILA
TO SECSTATE WASHDC 2329
INFO FAA GUAM
FAA HONOLULU
FAA YOKOTA
13AF CLARK
CINCPACAF HICKAM AFBHI/JA
CINCPAC HONOLULU HI/JA

CINCPACFLT MAKALAPA HI CINCPACREPPHIL SUBIC

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E. O. 11652: GDS TAGS: EAIR, RP

SUBJECT: CLEARANCE FOR FAA PLANES INTO PHILIPPINES

REF: (A) 13TH AF CLARK P 220045Z JUN 77 (B) STATE 148705 (C) HQPACAF HICKAM R 271945Z (D) MANILA 9175

1. EMBASSY OFFICER JOE WILLIAMS ACCOMPANIED BY LTC GERALD SHINN, USAF, 1961ST COMMUNICATIONS DIVISION (RESPONSIBLE FOR AIR TRAFFIC CONTROL AT CLARK AFB), CALLED ON PHILIPPINE AIR FORCE, 1ST AIR DIVISION CHIEF OF STAFF AND OPERATIONS OFFICER CRUES AND HERNANDO (COMMANDING GENERAL BUENO IS CURRENTLY IN HOSPITAL). PURPOSE OF CALL WAS INFORMAL ATTEMPT TO PERSUADE 1ST AIR DIVISION TO STATUS QUO ANTE HERNANDO'S LETTER OF MAY 30, 1977; I.E., CLEARANCES OF FAA CALIBRATION FLIGHTS BY LETTECUTO 1ST AIR DIVISION RATHER THAN BY DIPLOMATIC NOTE. DISCUSSIONS WERE FRIENDLY AND FRANK BUT NOT RPT CONFIDENTIAL

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NOT CLEARLY PRODUCTIVE.

2. COLONEL HERNADO TOOK LEAD IN POINTING OUT THAT REGULATIONS OF PHILIPPINE GOVERNMENT CALL FOR DIPLOMATIC CLEARANCE. (ALTHOUGH HERNANDO DID NOT SPECIFICALLY RAISE THIS POINT, THE OBVIOUS INFERENCE IS THAT USG OWNED FAA AIRCRAFT ON CONTRACT TO BASES ARE NOT RPT NOT CONSIDERED

"MILITARY" IN SENSE OF BASES AGREEMENT.) HERNANDO WAS, HOWEVER, VERY RECEPTIVE TO ESTABLISHING EMERGENCY PROCEDURES TO CLEAR FAA CALIBRATION FLIGHTS ON VERY SHORT NOTICE. COLONEL CREUS PROPOSED THAT EMBASSY MIGHT REQUEST THAT CLEARANCE BY LETTER BE CONTINUED AS A SPECIAL PROCEDURE. EMBOFF REPLIED THT HE COULD NOT COMMENT ON THIS APPROACH BUT WOULD CONSIDER IT. IN ANY CASE, HERNANDO INDICATED THAT HE WAS NOT RPT NOT SURE THAT SPECIAL CONSIDERATION WOULD BE POSSIBLE SINCE PHILIPPINE REGULATIONS EXPRESSLY CALL FOR DIPLOMATIC CLEARANCE.

- 3. EMBASSY WILL CONTINUE EFFORTS TO ATTAIN OBJECTIVES SET OUT IN REFTELS OF INSURING ENTRANCE OF FAA AIRCRAFT INTO PHILIPPINES WITHOUT EXCESSIVE DELAY AND MAKING ARRANGEMENTS FOR IMMEDIATE ENTRY IN EMERGENCY CASES. IN FACT, THIS HAS ALREADY BEEN LARGELY ACCOMPLISHED. WE HAVE SOME QUESTION THOUGH, AS TO HOW MUCH RESISTANCE SHOULD BE OFFERED TO REQUIREMENTS TO SEEK CLEARANCE THROUGH DFA VICE DIRECTLY FROM 1ST AIR DIVISION.
- 4. FAA AIRCRAFT ARE NOT MILITARY AIRCRAFT AND ARE NOT REATED AS SUCH, AS EVIDENCED BY THE FACT THAT THE EMBASSY IS ALREADY INVOLVED IN SECURING CLERANCE FOR THEM. THE PREROGATIVE OF THE HOST GOVERNMENT TO DESIGNATE ADDRESSEE FOR SUCH CLEARANCE REQUESTS SEEMS INDISPUTABLE. CONFIDENTIAL

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5. ALTHOUGH WE ARE MAKING STRONG PITCH THAT BECAUSE
OF THEIR GOVERNMENTAL CHARACTER AND MUTUALLY BENEFICIAL
MISSION RELATED TO THE CONSTRUCTION, MAINTENANCE, OPERATION AND DEFENSE OF BASES, FAA AIRCRAFT SHOULD NOT BE
REQUIRED TO OBTAIN SPECIAL CLEARANCE, IT APPEARS THAT
THE PHILS HAVE ALL THE TECHNICAL CARDS IN THEIR HANDS.
IF OBJECTIVE OF EARY ENTRY CAN BE OBTAINED, AS WE
BELIEVE WOULD BE THE CASE, IT WOULD APPEAR TO BE COUNTERPRODUCTIVE TO EXAGGERATE ISSUE OF TO WHOM CLEARANCE REQUESTS
SHOULD BE ADDRESSED. WE WOULD NOT RECOMMEND REFERRAL
TO THE MDB UNLESS PRACTICAL DIFFICULTIES ARE ENCOUNTERED
IN AIRCRAFT CLEARANCE.
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Margaret P. Grafeld	Declassified/Released	US Department of State	EO Systematic Review	22 May 2009

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